

Susan M. Collins
S.L.C.

AMENDMENT NO. 1 Calendar No. _____

Purpose: To improve the bill.

IN THE SENATE OF THE UNITED STATES—115th Cong., 1st Sess.

S. 934

To amend the Federal Food, Drug, and Cosmetic Act to revise and extend the user-fee programs for prescription drugs, medical devices, generic drugs, and biosimilar biological products, and for other purposes.

Referred to the Committee on _____ and ordered to be printed

Ordered to lie on the table and to be printed

AMENDMENT intended to be proposed by Ms. COLLINS (for herself and Mr. FRANKEN)

Viz:

1 At the end, add the following:

2 **TITLE IX—GENERIC DRUG**
3 **ACCESS**

4 **Subtitle A—Removing Regulatory**
5 **Barriers to Competition**

6 **SEC. 901. IMPROVING ACCESS TO GENERIC DRUGS.**

7 Section 505(j) of the Federal Food, Drug, and Cos-
8 metic Act (21 U.S.C. 355(j)) is amended by adding at the
9 end the following:

10 “(11)(A) The Secretary shall prioritize the review of,
11 and act within 240 calendar days of the date of the sub-

1 mission of, an original abbreviated new drug application
2 submitted for review under this subsection, or on a supple-
3 ment to such an application, that is for a drug—

4 “(i) for which there are not more than 3 ap-
5 proved drugs listed under paragraph (7), except that
6 the review of an application submitted more than 30
7 months in advance of the last applicable expiration
8 date for a patent for which a certification under
9 paragraph (2)(A)(vii)(III) has been submitted, or of
10 the expiration date for an applicable period of exclu-
11 sivity under this Act, will not be expedited; or

12 “(ii) that has been included on the list under
13 section 506E.

14 “(B) The Secretary shall require the applicant, not
15 later than 60 days prior to the submission of an applica-
16 tion described in subparagraph (A), to provide complete,
17 accurate information regarding facilities involved in manu-
18 facturing processes and testing, including facilities in cor-
19 responding Type II active pharmaceutical ingredients drug
20 master files submitted with an application and sites or or-
21 ganizations involved in bioequivalence and clinical studies
22 used to support the application, in order to make a deter-
23 mination regarding whether an inspection of an establish-
24 ment is necessary.

1 “(C) The Secretary may expedite an inspection or re-
2 inspection under section 704 of an establishment that pro-
3 poses to manufacture a drug described in subparagraph
4 (A).

5 “(D) Nothing in this paragraph shall prevent the Sec-
6 retary from prioritizing the review of other applications
7 as the Secretary determines appropriate.

8 “(12) The Secretary shall provide review status up-
9 dates to applicants regarding applications under this sub-
10 section, as appropriate, including when the application is
11 awaiting final regulatory action by the office charged with
12 review.

13 “(13) The Secretary shall publish on the Internet
14 website of the Food and Drug Administration a list of all
15 drugs approved under subsection (b) for which all patents
16 and periods of exclusivity under this Act have expired.
17 Such list shall be updated at least once every 180 days.”.

18 **SEC. 902. REPORTING ON PENDING GENERIC DRUG APPLI-**
19 **CATIONS, PRIORITY REVIEW APPLICATIONS,**
20 **AND INSPECTIONS.**

21 (a) IN GENERAL.—Not later than 180 calendar days
22 after the date of enactment of this Act, and quarterly
23 thereafter until October 1, 2022, the Secretary of Health
24 and Human Services (referred to in this section as the

1 “Secretary”) shall post on the Internet website of the
2 Food and Drug Administration a report that provides—

3 (1) the number of applications filed under sec-
4 tion 505(j) of the Federal Food, Drug, and Cosmetic
5 Act (21 U.S.C. 355(j)) awaiting action by the appli-
6 cant, including such applications that were filed
7 prior to October 1, 2014;

8 (2) the number of applications filed under sec-
9 tion 505(j) of the Federal Food, Drug, and Cosmetic
10 Act (21 U.S.C. 355(j)) awaiting action by the Sec-
11 retary, including such applications that were filed
12 prior to October 1, 2014;

13 (3) the number of applications filed under sec-
14 tion 505(j) of the Federal Food, Drug, and Cosmetic
15 Act (21 U.S.C. 355(j)) and prior approval supple-
16 ments withdrawn in each month covered by the re-
17 port;

18 (4) the mean and median approval and ten-
19 tative approval times for applications covered by the
20 report;

21 (5) the number of applications described in
22 paragraphs (1), (2), and (3) that are subject to pri-
23 ority review; and

24 (6) the number of such applications on which
25 the Secretary has taken action pursuant to section

1 506H(b) of the Federal Food, Drug, and Cosmetic
2 Act, as added by section 901.

3 (b) ANNUAL REPORT ON PRIORITY REVIEW APPLI-
4 CATIONS.—

5 (1) IN GENERAL.—The Secretary shall submit
6 to the Committee on Health, Education, Labor, and
7 Pensions and the Special Committee on Aging of the
8 Senate and the Committee on Energy and Com-
9 merce of the House of Representatives an annual re-
10 port, not later than March 31 of each year, on the
11 following:

12 (A) The number of applications filed under
13 section 505(j) of the Federal Food, Drug, and
14 Cosmetic Act (21 U.S.C. 355(j)) that are sub-
15 ject to priority review during the most recent
16 calendar year and are awaiting action by the
17 applicant.

18 (B) The number of applications filed under
19 section 505(j) of the Federal Food, Drug, and
20 Cosmetic Act (21 U.S.C. 355(j)) that are sub-
21 ject to priority review during the most recent
22 calendar year and are awaiting action by the
23 Secretary.

24 (C) The number of applications filed under
25 section 505(j) of the Federal Food, Drug, and

1 Cosmetic Act (21 U.S.C. 355(j)) that are sub-
2 ject to priority review during the most recent
3 calendar year and have been approved by the
4 Secretary.

5 (D) For each of subparagraphs (A)
6 through (C), the number of such applications—

7 (i) for which there are not more than
8 3 approved drugs listed under section
9 505(j)(7) of the Federal Food, Drug, and
10 Cosmetic Act (21 U.S.C. 355(j)(7)); and

11 (ii) the number of such applications
12 that are for a drug on the drug shortage
13 list under section 506E of the Federal
14 Food, Drug, and Cosmetic Act (21 U.S.C.
15 356e).

16 (c) ANNUAL REPORT ON INSPECTIONS.—Not later
17 than March 1 of each year, the Secretary shall post on
18 the Internet website of the Food and Drug Administra-
19 tion—

20 (1) the average and median amount of time,
21 following a request by staff of the Food and Drug
22 Administration reviewing an application or report
23 submitted under an applicable section described in
24 subparagraph (A), (B), or (C), to schedule and com-
25 plete inspections of facilities necessary for—

1 (A) approval of a drug under section 505
2 of the Federal Food, Drug, and Cosmetic Act
3 (21 U.S.C. 355);

4 (B) approval of a device under section 515
5 of such Act (21 U.S.C. 360e); and

6 (C) clearance of a device under section
7 510(k) of such Act (21 U.S.C. 360(k)); and

8 (2) the average and median amount of time to
9 schedule and complete for-cause inspections of facili-
10 ties of drugs and devices.

11 **Subtitle B—Incentivizing**
12 **Competition**

13 **SEC. 911. EXPEDITING GENERIC COMPETITION.**

14 Chapter V of the Federal Food, Drug, and Cosmetic
15 Act (21 U.S.C. 351 et seq.) is amended by inserting after
16 section 506G the following:

17 **“SEC. 506H. EXPEDITING GENERIC DRUG DEVELOPMENT.**

18 “(a) IN GENERAL.—The Secretary shall, at the re-
19 quest of an applicant, expedite the development and review
20 of an application under subsection (j) of section 505 for
21 a drug—

22 “(1) for which there are not more than 3 ap-
23 proved drug products listed under section 505(j)(7);

24 or

1 “(2) that is included on the list under section
2 506E.

3 “(b) REQUEST FROM SPONSORS.—A request to expedite the development and review of an application under
4 subsection (a) shall be submitted by the applicant prior
5 to the submission of such application.
6

7 “(c) OTHER APPLICATIONS.—Nothing in this section
8 shall prevent the Secretary from expediting the development and review of other applications as the Secretary determines appropriate.
9
10

11 “(d) ADDITIONAL COMMUNICATION.—The Secretary
12 shall take such actions as are appropriate to expedite the
13 development and review of the application for approval of
14 a drug described in subsection (a), including, as appropriate—
15

16 “(1) holding meetings with the sponsor and the
17 review team throughout the development of the drug
18 prior to submission of the application;

19 “(2) providing timely advice to, and interactive
20 communication with, the sponsor regarding the development of the application to ensure that the collection of nonclinical and clinical data necessary for
21 approval is as efficient as practicable;
22
23

24 “(3) in the case of a complex product, assigning
25 a cross-disciplinary project lead for the review team

1 to facilitate an efficient review of the development
2 program and application, including manufacturing
3 inspections; and

4 “(4) in the case of a complex product, including
5 drug-device combinations, involving senior managers
6 and experienced review staff, as appropriate, in a
7 collaborative, cross- disciplinary review.

8 “(e) REPORTING REQUIREMENT.—A sponsor of a
9 drug expedited under this section shall report to the Sec-
10 retary, one year following approval of an application under
11 section 505(j), on whether the approved drug has been
12 marketed in interstate commerce since approval.”

13 **SEC. 912. LIST OF GENERIC DRUGS WITH LIMITED COM-**
14 **PETITION.**

15 Chapter V of the Federal Food, Drug, and Cosmetic
16 Act (21 U.S.C. 351 et seq.) is amended by inserting after
17 section 506H, as added by section 911, the following:

18 **“SEC. 506I. DRUG LISTING.**

19 “(a) REMOVAL, WITHDRAWAL, OR TRANSFER.—The
20 holder of an application approved under subsection (b) or
21 (j) of section 505 shall notify the Secretary within 180
22 days of removing the drug that is the subject of such ap-
23 plication from interstate commerce, withdrawing such ap-
24 proved application, or transferring such approved applica-
25 tion, and a reason for such removal, withdrawal, or trans-

1 fer. If compliance with this subsection within such 180-
2 day period is not practicable, then the holder shall comply
3 as soon as practicable. The Secretary shall cross-reference
4 information listed pursuant to section 506C where applica-
5 ble to avoid duplicative reporting.

6 “(b) DRUGS WITH LIMITED COMPETITION.—

7 “(1) INFORMATION.—The Secretary shall—

8 “(A) maintain information with respect to
9 applications approved under section 505(j); and

10 “(B) publish on the Internet website of the
11 Food and Drug Administration such informa-
12 tion under subparagraph (A) with respect to
13 drugs for which there are 3 or fewer application
14 holders; and

15 “(C) update the information published pur-
16 suant to subparagraph (B) every 180 days.

17 “(2) CONTENTS.—The public information main-
18 tained and published under paragraph (1)(B) shall
19 include—

20 “(A) the name of the drug, name of the
21 holder of the approved application, and the
22 marketing status for each drug; and

23 “(B) an indication of whether the Sec-
24 retary considers the drug to be for the treat-
25 ment or prevention of a serious disease or med-

1 ical condition, for which there is no alternative
2 drug that is judged by medical professionals to
3 be an adequate substitute available in adequate
4 supply.

5 “(c) PUBLIC HEALTH EXCEPTION.—The Secretary
6 may choose not to make information collected under this
7 section publicly available if the Secretary determines that
8 disclosure of such information would adversely affect the
9 public health.

10 “(d) NOTIFICATION.—When the Secretary first pub-
11 lishes the information under subsection (b), the Secretary
12 shall notify relevant Federal agencies, including the Cen-
13 ters for Medicare & Medicaid Services and the Federal
14 Trade Commission, that the information has been pub-
15 lished and will be updated regularly.”.

16 **SEC. 913. SUITABILITY PETITIONS.**

17 (a) IN GENERAL.—It is the sense of the Senate that
18 the Food and Drug Administration shall meet the require-
19 ment under section 505(j)(2)(C) of the Federal Food,
20 Drug, and Cosmetic Act (21 U.S.C. 355(j)(5)(C)) and sec-
21 tion 314.93(e) of title 21, Code of Federal Regulations,
22 of responding to suitability petitions within 90 days of
23 submission.

1 (b) REPORT.—The Secretary of Health and Human
2 Services shall include in the annual reports under section
3 902(b)—

4 (1) the number of pending petitions under sec-
5 tion 505(j)(2)(C) of the Federal Food, Drug, and
6 Cosmetic Act (21 U.S.C. 355(j)(5)(C)); and

7 (2) the number of such petitions pending a sub-
8 stantive response for more than 180 days from the
9 date of receipt.

10 **SEC. 914. INSPECTIONS.**

11 Section 505(j) of the Federal Food, Drug, and Cos-
12 metic Act (21 U.S.C. 355(j)), as amended by section 901,
13 is further amended by adding at the end the following:

14 “(14) If the Secretary issues feedback pursuant to
15 section 704(b)(2) with respect to information submitted
16 in response to a report under section 704(b)(1), and a re-
17 port that was issued under section 704(b)(1) is the only
18 obstacle to approval of an application under this sub-
19 section or the Secretary determines that the public health
20 benefit of approving an application under this subsection
21 outweighs any risk to public health, the Secretary shall,
22 within 45 days of notification by the applicant that nec-
23 essary changes have been made to the establishment to
24 address any findings or deficiencies identified previously
25 by the Secretary—

1 “(A) re-inspect the establishment with respect
2 to which the report was issued; or

3 “(B) make a determination regarding the re-
4 sponse to such report and review of such applica-
5 tion.”.