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CHAIRMAN OF THE JOINT CHIEFS OF STAFF

WASHINGTON, DC 20318-9999

The Honorable Patty Murray Chair Committee on Appropriations United States Senate Washington, DC 20510

Dear Madam Chair:

Thank you for the opportunity to share my view on the impact that a year-long Continuing Resolution (CR) would have on the Department of Defense (DoD) and the Joint Force. In addition to the critical need for Congress to take action to support our allies and partners by passing the President's national security supplemental funding request, the single greatest thing that Congress can do to enable the Department to execute our strategy is to enact a full-year appropriation.

DoD has never operated under a year-long CR; it would be historically costly to the Joint Force. In a CR, the DoD's actual buying power is significantly impacted and degraded. Failing to fully fund the DoD would disrupt important progress made in fiscal year 2023. The National Defense Strategy lays out evolving security challenges, which require the Joint Force to modernize quickly or risk losing our strategic advantage. As I have said previously, we cannot outpace our pacing challenge while under a CR.

A year-long CR would prevent the DoD from executing numerous multi-year procurement contracts that are critical to meeting our requirements in the Indo-Pacific; delay or deny investments in important modernization projects; and create a significant shortfall in personnel funding.

Thousands of programs will be impacted with the most devastating impacts to our national defense being to personnel, nuclear triad modernization, shipbuilding and ship maintenance, munitions production and replenishment, and U.S. Indo-Pacific Command (USINDOPACOM) priorities.

- Personnel: A year-long CR would create a \$5.8 billion shortfall in military personnel funding and exacerbate recruiting and retention challenges. DoD would be forced to delay service member moves and slow recruiting to offset the costs of the 5.2 percent pay raise for the military.
- Nuclear triad modernization: A year-long CR would delay nuclear triad modernization, including a delay in the procurement of the B-21 Raider and could prevent the award of the second Columbia class ballistic missile submarine.
- Shipbuilding and ship maintenance: Under a year-long CR, 30 percent (\$9.7B) of the
 funding in the Navy shipbuilding budget request could not be spent and only one of two
 requested Virginia class submarines could be awarded. Additionally, a year-long CR
 would cancel or delay ship depot maintenance availabilities, impacting readiness.

- Munitions production and replenishment: Under a year-long CR, DoD could not
 award multi-year procurement contracts to increase production capacity or replenish
 inventories for munitions critical to INDOPACOM, including long range anti-ship
 missiles, GMLRs (precision rockets), Patriot air defense missiles, the naval strike
 missile, and a long-range version of the joint air to surface standoff missile.
- Pacific Defense Initiatives: A year-long CR would jeopardize \$1.3 billion in investments critical to DoD's INDO-PACIFIC posture including impacts to forward basing, sensor-to-shooter capabilities, long range radars, hypersonic defense, and investments in classified capabilities.
- No new military construction projects: Military construction projects are, by
 definition, new starts, so a year-long CR could cause a year-long delay in construction
 projects intended to modernize our installations and improve quality of life.

Passing a full-year funding bill and the President's national security supplemental request would prevent these devastating impacts. It would also provide funding for critical weapons and equipment for our allies and partners while replenishing depleted DoD stocks and providing for robust investments in the defense industrial base.

We owe our servicemembers the tools they need to be successful. We have asked them to modernize and accelerate the future capabilities they need to continue to deter and project credible combat power. We need full appropriations to stay ahead of pacing, acute, and unforeseen challenges.

I appreciate your continued support for our Joint Force and look forward to our future engagements.

Sincerely.

CHARLES Q. BROWN, JR. General, U.S. Air Force

CC:

The Honorable Susan Collins Vice Chairman